

IDAHO TRANSPORTATION DEPARTMENT – DIVISION OF HIGHWAYS DMV CUSTOMER SURVEY RESEARCH PROJECT REQUEST FOR PROPOSAL

GENERAL INFORMATION, SUBMISSION OF PROPOSAL, EVALUATIONS, AND AWARD

SECTION 1 - GENERAL INFORMATION

1.1 Purpose

The Idaho Transportation Department (ITD) is seeking the services of qualified researchers to conduct a study that will assess customer satisfaction regarding changes that have taken place due to the modernization of Division of Motor Vehicle (DMV) systems. Additionally, this project will provide information about customer service preferences and experiences with the DMV.

1.2 Background

DMV has a long history of seeking input from customers and using the input received to enhance the services provided. In 2009, 2011, and 2015, the department commissioned surveys to assess public satisfaction with ITD services. And, in 2020, a study was completed that investigated ways to improve the DMV web portal and online services. The input provided through these projects informed department efforts to enhance online services.

ITD DMV has gone through major systems modernization over the last five years. These system updates and online DMV application improvements have impacted Idaho customers. DMV would like to assess whether these changes are meeting customer expectations and learn from customers about other improvements or updates they would like to see from the DMV.

Based on the results of this project, DMV can prioritize technology roadmap items that will provide a large impact on Idaho citizens and Idaho businesses. This can be measured by the adoption of new technology features that meet customer demands. ITD will evaluate, based on customer input, future investments planned in modernization efforts will meet the needs of citizens.

DMV investments impact economic opportunities for commercial and non-commercial vehicles, drivers, and businesses. Technology provides efficiencies that result in cost savings and can reduce the need for manual processes. Investing in technology functions that enhance the quality of life for Idahoans and businesses is a DMV focus.

1.3 Funding

The maximum budget for this project is \$100,000. The use of State Planning and Research (SPR) funds must comply with 23 CFR 420.121(j).

SECTION 2 – SCOPE OF WORK AND DELIVERABLES

2.1 Goal

This project will assess customer satisfaction regarding the following items:

- Fees charged for online and renew-by-mail transactions
- Use of QR codes
- Public awareness media campaigns
- Consolidation of customer (DL/ID cards) and vehicle credentials into one online portal that provides customers with 24/7 access
- Ease of use of the online DMV Portal
- Centralization of online transactions and renew-by-mail registrations to reduce processing times.

Additionally, this project will use customer feedback to answer the following questions:

- Do customers have adequate access to a local DMV?
- Do customers use DMV in the county where they live or work?
- Do customers want to be able to make appointments through an online application?
- Will customers use virtual agents, either live-person through video or automated-agent based on most common questions/requests?
- Do customers prefer online options?
- What online options do customers desire?

2.2 Tasks

A list of tasks is detailed below. In addition to the tasks that follow, consultant and ITD PM are expected to maintain regular contact as needed. Consistent communication is required to make certain that tasks can be effectively accomplished in accordance with the project timeline, and to ensure that issues or setbacks can be promptly addressed if they arise.

Task 1: Project Kick Off Meeting

Host and conduct a meeting at start of project with ITD Project Manager (PM), Technical Advisory Committee (TAC), and Research Program staff to discuss:

- a) Project tasks and deliverables
- b) Project schedules and timelines
- c) Data and information needs
- d) Staff responsibilities and assignments (as applicable)
- e) Proposed schedule for project meetings
- f) Communication plan and expectations

Task 2: Review DMV Systems Modernization Efforts and Online Services

- a) Interview DMV staff to gain an understanding of recent systems modernization efforts and expansion of online services.
- b) Review results of previous surveys of DMV customers
- c) Compile statistics summarizing services provided to DMV customers in each of the past 10 years.
- d) Review methods DMV is using to notify customers of online availability to conduct transactions.
- e) Prepare a tech memo summarizing the information developed through this work for presentation to the project team and inclusion in the final report.

Task 3: Design a Survey Questionnaire

Develop a survey questionnaire to obtain feedback from DMV customers and determine the format/delivery of the survey. Review the survey and proposed methods with the PM and TAC to receive approval. The review should include:

- a) What questions are being asked
- b) The duration the survey will run
- c) Methods/instruments for dispersing the survey
- d) Target number of respondents

Task 4: Survey Customers

Survey a representative sample of DMV customers and compile survey responses in electronic format. This must include but is not limited to:

- a) Demography (age, gender)
- b) County of residence
- c) County of employment
- d) Longevity in Idaho
- e) Proximal distance customer is from a local DMV
- f) Use of online portal
- g) Ease of use of online portal
- h) Use of QR code
- i) Ease of use of QR code
- j) Customer desire for future customer service-centric tasks

The results of the customer surveys will be presented in an in-person or virtual meeting with the project team, ITD TAC and Research Program staff. The TAC will provide feedback to ensure survey responses are sufficient and representative, and the consultant will incorporate any feedback for subsequent analysis of survey responses, if necessary.

Task 6: Analyze Survey Results and Compare to Prior Surveys

Provide an analysis of survey results and, where feasible, compare the results with the previous surveys. Comparisons/summary must include, but are not limited to:

- a) The primary purpose, recommendations, and outcomes from each survey
- b) The demographics of the survey's respondents
- c) The size, demographics, and economy of Idaho at the time of the survey
- d) The survey methods utilized
- e) Statistics about (global) online service usage and QR code adoption from the time of each survey

The results of this analysis will be presented in an in-person or virtual meeting with the project team, ITD TAC and Research Program staff. The TAC will provide feedback to ensure analysis is comprehensive and adequate, and the consultant will incorporate any feedback for subsequent analysis, if necessary.

Task 7: Data Presentation and Recommendations for Implementation

Use analysis from Tasks 2- 6 above to develop recommendations for ITD consideration to strengthen DMV service delivery. Recommendations are expected to include but should not be limited to:

- a) Online options that customers desire
- b) Customer preference for online, virtual or in-person options
- c) How to increase use of the online portal
- d) How to improve the customer online/in-person experience
- e) Good practices for media campaigns to reach customers

Task 8: Prepare and Present Final Report

The researcher will prepare and present a written report that must be reviewed by a qualified peer reviewer. The final report will be developed and written by the consultant team with input and guidance from the ITD PM. The final report will cover all aspects of the project and will summarize information and data found in reports and products created during the preceding project tasks. It will also include a short summary of the survey results that can be distributed to external partners by the DMV. The information summarized in the report will be presented to the project team after the consultant has provided an initial draft of the final report, allowing at least two weeks for review of the draft. The final report document will incorporate feedback and address any concerns identified by ITD during initial review of the draft report. The final report must be developed using the ITD Research Report Template and must also follow ITD Style Manual for Research Reports and formatting requirements as described in deliverables listed below. The Style Manual and Research Report Template can be downloaded from the ITD Research Program website by selecting the "Resources for Researchers" section from the menu.

2.3 Deliverables

The following deliverables are required for this project:

Deliverable 1: The Contractor must initiate a project kick-off meeting, via video or teleconference, with ITD's PM within ten (10) business days after contract award date and provide meeting minutes within seven (7) days following the kick-off meeting.

Deliverable 2: The Contractor must provide working papers and technical documents documenting the research performed, methods used, and the resulting findings for Tasks 2-7 outlined in Section 2.2 above.

Deliverable 3: The Contractor must host and conduct monthly project status meetings with ITD's PM via video or teleconference. These meetings are designed to cover the progress of all working papers or technical documents being written. Meeting minutes must be taken and supplied to the ITD PM within seven (7) days after the meeting.

Deliverable 4: The Contractor must provide ITD's PM with monthly project summary reports, using the ITD Form 0771: https://apps.itd.idaho.gov/Apps/FormFinder2DMZ/.

Deliverable 5: The Contractor must meet with ITD PM before drafting and presenting the final report, to discuss project findings, conclusions, and recommendations. Meeting minutes must be taken and supplied to the ITD PM within seven (7) days after the meeting.

Deliverable 6: The contractor must produce an electronic format of the customer survey conducted that is configurable by ITD with the criteria in the survey.

Deliverable 7: The contractor must provide an electronic file containing the final survey data that is free of Personally Identifiable Information (PII) and a data dictionary containing necessary metadata for the data set.

Deliverable 8: The Contractor must provide a final report that includes a summary of all gathered information, required tasks, results and recommendations regarding the DMV Customer Survey. The report must be developed using ITD's Research Report Template and must be consistent with ITD's Research Program Style Manual for Research Reports, available in the Resources for Researchers section found on the ITD Research Program website. Final report products submitted to ITD must meet federal accessibility requirements as described in Section 508 of the U.S. Rehabilitation Act of 1973. The Research Report Template and Style Manual provide formatting guidelines and instructions for meeting Section 508 accessibility requirements. The Contractor must host and conduct a presentation, via video

or teleconference, with ITD's PM, TAC, and Research Program staff to discuss the final findings and recommendations.

- a) Draft final report A written report is required for each ITD-supported research project. The draft report must be prepared using ITD's <u>Research Report Template</u>. The <u>Style Manual</u> and template are available in the "Resources for Researchers" section of the <u>Research Program</u> <u>website</u>.
- b) Final report The final report should be professionally done and comparable in quality to a published journal article or dissertation. The report must be written to be understandable to both the technical staff involved in the project (e.g., engineers, software developers) and other likely readers (e.g., department management, board members, legislators).

SECTION 3 – SUBMISSION RESPONSE

3.1 Submission Contact

Proposals must be submitted electronically to the following:

Name: Ned Parrish, Research Program Manager

Email: research@itd.idaho.gov

3.2 Submission Response Deadline

Contractor response must be submitted no later than **June 14, 2024 by 5:00 PM (MDT).** Submissions must be submitted to the Submission Contact listed above in order for your submission to be evaluated.

3.3 Inquiries

Questions regarding this request must be submitted to the Submission Contact listed above. Questions must be submitted no later than **May 17, 2024 by 5:00 PM (MDT)**.

Responses to all questions will be compiled into one (1) list once the questions submission date has expired. Questions and responses will be posted on the Research Program webpage along with other solicitation information no later than May 28, 2024 by 5:00 PM (MDT).

3.4 Response Content

Response must be submitted as a PDF, not to exceed ten (10) pages (excluding resumes for proposed team members) and must be organized to include the following:

- 1 Cover Page must Include the following information:
 - a) Project Title (DMV Customer Survey)
 - b) "Submitted by" section including name, institution, address, phone, fax #, and e-mail address
 - c) "Submitted to" section indicating the proposal is being submitted to the Idaho Transportation Department, Research Program
 - d) Proposal Date
- Business Information Provide a profile of your business, university department or research center, including business history, description of current service area, and customer base. Include unique entity identification number for the proposed principal investigator that is needed for ITD to conduct a suspension and disbarment check prior to entering into an agreement. Provide current contact information for a minimum of three (3) references from customers who have received the same or similar service for previous projects relating to similar work.
- 3 Problem Statement Concisely express your understanding of the problem(s) presented in this solicitation. Do not just restate language in the research request, but instead articulate your own understanding of, and insight into, the problem(s).
- 4 Research Approach/Work Plan Describe the work that will be performed to complete the tasks and deliverables. Include each of the tasks listed in **Section 2 Scope of Work and Deliverables**

and describe in detail how each task will be performed. Identify any additional tasks you feel are needed and explain any deviations from the tasks required by ITD. Identify any obstacles you see to achieving the objectives and how you would propose overcoming them.

The research plan should be complete and logically organized. It should clearly articulate the researcher's approach to the problem and how the work done will contribute to accomplishment of the project tasks and deliverables. The response should include discussion of applicable principles and theories, the type and range of data needed, the data analysis methods to be employed, and how possible recommendations will be identified and develop

- 5 Research History Explain types of research performed, and provide samples if allowed and not confidential, with same or similar to the scope of this project. This may include previous publications as attachments or links to web-hosted documents.
- 6 Project Management and Communications Approach Describe project management strategy including steps that will be used to 1) monitor project schedule and budget, and 2) ensure that regular communication occurs with ITD's PM throughout the project. Include your company's escalation process, with points of contact, in the event ITD will need to escalate concerns during the contract.
- 7 Schedule Identify the estimated start and completion dates for the project, as well as the completion dates for each task and deliverable. Each proposal should include a Gantt chart depicting the schedule for completing each task and deliverable. The schedule must indicate the number of months allocated to each task and deliverable.

Be sure to build sufficient time into your time schedule to complete the work outlined in your proposal. It is very important to ITD's Research Program that projects be completed on time. The project must be complete within six (6) months from the award date of the contract; this includes the kick-off meeting.

Example of a schedule below:

Task		Month												
		2	3	4	5	6	7	8	9	10	11	12		
1 Literature Review														
2 Field Survey														
3 Lab Study														
4 Develop Database														
5 Develop Recommendations														
6 Prepare Draft Final Report														
7 Peer Review of Draft Report														
8 Editorial Review of Draft Report														
9 Make Peer Review/Editorial Changes and Submit to ITD														
10 ITD Initial Review of Report Draft														
11 Revise Draft and Resubmit for Final Review														
12 Make Any Final Changes and Submit Final Report														

- 8 Staffing Include the following information:
 - a) Identify all members of the proposed research team and describe their role in the project.
 - b) Explain how team members' past academic, professional, and research experience relate to the work they will perform.
 - c) Provide information about other commitments the principal investigator(s) and research team will have during the project. This information must be sufficiently detailed to allow assessment of the researchers' experience, projects completed, and ability to complete the work within the required time schedule.
 - d) Identify the individuals who will perform quality control work on the project, including:
 - i. An independent peer reviewer with sufficient expertise to assess the adequacy of the work performed and the conclusions reached by the project team, and

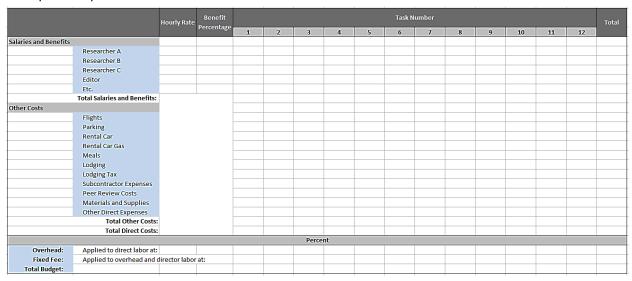
- ii. A report editor responsible for ensuring project reports are clearly and concisely written and are prepared in accordance with ITD Research Program guidelines as described in the ITD Style Manual for Research Reports.
- e) Provide a detailed breakdown of each team member's involvement in each task and deliverable.

Example of a detailed breakdown below:

Name Of Person	Role in Study	Но	urly Rate	Task (Hours)												
				1	2	3	4	5	6	7	8	9	10	11	12	Total
Researcher A	Principal Investigator	\$	75.00	10	40		40	40	40			20	20	10	10	230
Researcher B	Co-Principal Investigator	\$	60.00	10		40	40	40	40			20	20	10	10	230
Subcontractor A	Statistical Analysis	\$	35.00	25	200		100	40	100			40	20	10	10	545
Subcontractor B	Role description	\$	50.00	25		200	100	40	100			40	20	10	10	545
Peer Reviewer	Technical Review	\$	50.00							40						40
Report Editor	Report Editing	\$	25.00								40					40
Etc.	Role description	\$	25.00	10					10						10	30
		To	tal Hours	80	240	240	280	160	290	40	40	120	80	40	50	1660

- 9 Required ITD Involvement Describe any assistance required from ITD, such as:
 - a) Data collection
 - b) Access to ITD records or databases
- 10 Budget Provide a quote of the costs for the work outlined in your proposal using the format provided in the table below. **The total cost for the project must not exceed \$100,000.** This range is ITD's estimate of the level of funding necessary to complete the work. Contractor should set the scope and depth of the study accordingly.

Example of a quote:



SECTION 4 – PROPOSAL REVIEW AND SELECTION

4.1 Response Evaluation

Proposals will be evaluated by ITD technical review team comprised of staff knowledgeable in the background and content of the project topic. Selection will be made in consideration of general criteria based on the vendor's response to the Scope of Work and as follows:

a) The expertise, and technical capabilities of team members to perform the proposed work, resources including any specialized services available to perform the work within the specified project timeline, and record of past performance, including references, quality of work, and contract administration

- b) The research approach and methodology detailed in the proposal to meet the project tasks and deliverables
- c) Proposed project management and communications approach
- d) Thorough budget and cost estimate that is within project budget constraint

Evaluation criteria will be weighted as shown below:

Evaluation Criteria	Weight
Experience and Qualifications	35%
Proposed Research Approach	35%
Project Management and Communications Strategy	10%
Budget and Cost Estimate	20%
Total	100%

The scores from the technical evaluation will be summed and the proposals will be ranked according to their total scores. Technical reviewers are required to refrain from discussing proposals with other review team members prior to determination of final score. The contract will be awarded to the responsive and responsible proposer with the highest score.

Proposal review is expected to take approximately two to three weeks. The technical review team expects that proposers will be notified of selection for this project within three to six weeks following the proposal submission deadline.

ITD reserves the right to reject any and all proposals submitted. It may negotiate with the proposer to address specific weaknesses in the proposal submitted.

SECTION 5 – AWARD

5.1 ITD Contract Award Agreements

The result of this request will be awarded as a Professional Service Agreement (PSA) if a private consultant is selected or as a Memorandum of Agreement (MOA) if the contract is awarded to a public university.

5.2 Term

The resulting Contract shall commence on the date of the final signature provided by the Submission Contact listed above. The anticipated term of this contract will be for 6 months unless extended by mutual agreement between the parties or terminated earlier, in writing, in accordance with the PSA or MOA.

SECTION 6 – TERMS AND CONDITIONS

6.1 State of Idaho Standard Contract Terms and Conditions

For terms and conditions including insurance requirements, please see <u>State of Idaho Standard Contract Terms and Conditions</u>. Any requested modifications to the Standard Contract Terms and Conditions should be identified in the proposal.

6.2 Insurance

Within 5 days of notification of award (or such other time as designated by the Purchasing Activity), the apparent successful Bidder or Offeror will provide certificates of insurance required herein and will maintain the insurance during the life of the Contract. There are no provisions for exceptions to this requirement. Failure to provide the certificates of insurance within the five (5) business day period may

be cause for your Bid or Proposal to be declared non-responsive or for your Contract to be cancelled. (Attachment 1 – Insurance Requirements)

6.3 Administrative Fees

Administrative fee detailed in <u>State of Idaho Standard Contract Terms and Conditions</u> does not apply under the resulting contract agreement.

Attachment 1 – Insurance Requirements

Within 5 days of notification of award (or such other time as designated by the Purchasing Activity), the apparent successful Bidder or Offeror will provide certificates of insurance required herein and will maintain the insurance during the life of the Contract. There are no provisions for exceptions to this requirement. Failure to provide the certificates of insurance within the 5 business day period may be cause for your Bid or Proposal to be declared non-responsive or for your Contract to be cancelled.

Contractor shall carry liability and property damage insurance that will protect it and the State of Idaho from claims for damages for bodily injury, including accidental death, as well as for claims for property damages, which may arise from operations under the Contract whether such operations be by themselves or by anyone directly or indirectly employed by either of them

Contractor shall not commence work under the Contract until it obtains all insurance required under this provision and furnishes a certificate or other form showing proof of current coverage to the State. All insurance policies and certificates must be signed copies. After work commences, the Contractor will keep in force all required insurance until the Contract is terminated.

- Commercial General and Umbrella Liability Insurance. Contractor shall maintain Commercial General Liability (CGL) and, if necessary, Commercial Umbrella insurance with a limit of not less than \$1,000,000 each occurrence. If such CGL insurance contains a general aggregate limit, it shall apply separately to the Contract.
- 2. CGL insurance shall be written on ISO occurrence form CG 00 01 (or a substitute form providing equivalent coverage) and shall cover liability arising from premises, operations, independent contractors, products-completed operations, personal and advertising injury, and liability assumed under an insured contract (including the tort liability of another assumed in a business contract).
- 3. Commercial Automobile and Commercial Umbrella Liability Insurance. Contractor shall maintain Commercial Automobile Liability and, if necessary, Commercial Umbrella Liability insurance with a limit of not less than \$1,000,000 each accident. Such insurance shall cover liability arising out of any auto (including owned, hired, and non-owned autos).
- 4. Bidder or Offeror may request a waiver from providing Commercial Automobile and Commercial Umbrella Liability Insurance in its Bid or Proposal if the Bidder or Offeror will not use any owned, hired or non-owned vehicles to conduct business under the Contract, if it is awarded the Contract, and the State of Idaho will consider the request. If the Bidder or Offeror submits a request to waive the provision of Commercial Automobile and Commercial Umbrella Liability Insurance after the due date and time for receipt of Bids or Proposals, the State of Idaho may not consider the request.
- 5. Workers Compensation Insurance and Employer's Liability. Contractor shall maintain workers compensation and employer's liability. The employer's liability shall have limits not less than \$500,000 each accident for bodily insurance by accident or \$500,000 each employee for bodily injury by disease.
- 6. Contractor must provide either a certificate of workers compensation insurance issued by a surety licensed to write workers compensation insurance in the State of Idaho, as evidence that the Contractor has in effect a current Idaho workers compensation insurance policy, or an extraterritorial certificate approved by the Idaho Industrial Commission from a state that has a current reciprocity agreement with the Idaho Industrial Commission.
- 7. State of Idaho as Additional Insured: The liability insurance coverage required for performance of the Contract shall include the State of Idaho, the (agency) and its divisions, officers and employees as additional insured, but only with respect to the Contractor's activities to be performed under the Contract.

- 8. The Contractor must provide proof of the State of Idaho, the (agency) and its divisions, officers and employees being additional insured by providing endorsements to the liability insurance policies showing the State of Idaho, the (agency) and its divisions, officers and employees as additional insured. The endorsements must also show the policy numbers and the policy effective dates.
- 9. If a liability insurance policy provides for automatically endorsing additional insured when required by contract, then, in that case, the Contractor must provide proof of the State of Idaho, the (agency) and its divisions, officers and employees being additional insured by providing copies of the policy pages that clearly identify the blanket endorsement.
- 10. Notice of Cancellation or Change: Contractor shall ensure that should any of the above described policies be cancelled before the expiration date thereof, or if there is a material change, potential exhaustion of aggregate limits or intent not to renew insurance coverage(s), that written notice will be delivered to the Division of Purchasing (if the Contract was issued by the Division) or to the Purchasing Activity (contracting state agency) in accordance with the policy provisions.
- 11. Contractor shall further ensure that all policies of insurance are endorsed to read that any failure to comply with the reporting provisions of this insurance, except for the potential exhaustion of aggregate limits, shall not affect the coverage(s) provided to the State of Idaho, and its divisions, officers and employees.
- 12. Acceptable Insurers and Deductibles: Insurance coverage required under the Contract shall be obtained from insurers rated A-VII or better in the latest Bests Rating Guide and in good standing and authorized to transact business in Idaho. The Contractor shall be financially responsible for all deductibles, self-insured retention's and/or self-insurance included hereunder. The coverage provided by such policy will be primary to any coverage of the State on or related to the Contract and shall provide that the insurance afforded applies separately to each insured against whom a claim is made, except with respect to the limitation of liability.
- 13. Waiver of Subrogation: All policies shall contain waivers of subrogation. The Contractor waives all rights against the State and its officers, employees, and agents for recovery of damages to the extent these damages are covered by the required policies. Policies may contain deductibles but such deductibles will not be deducted from any damages due to the State.